

CITY OF HAYWARD AGENDA REPORT

Meeting Date <u>09/22/05</u> Agenda Item <u>4</u>

To:

Planning Commission

From:

Tim R. Koonze, Assistant Planner

Subject:

Use Permit No. PL-2005-0249 / Variance No. PL-2005-0250 — St. Michaels Investment, L.P., et al (Applicant/Owner) — Request to Construct a Public Self-Storage Facility with a Variance to Construct a Building on a Property Line

Abutting a Mobile Home Park where a 20-Foot Yard is Required

The Project is Located at 28410 Hesperian Boulevard in an Industrial Zoning

District

RECOMMENDATION:

That the Planning Commission find the project statutorily exempt from California Environmental Quality Act (CEQA) review and deny the use permit and variance subject to the attached findings.

DISCUSSION:

The property is within an Industrial (I) district. The site has been used as a junk yard and a recreational vehicle storage yard but is now vacant. A mobile home park abuts the property to the north and east and industrial uses abut the property to the south. A single-family neighborhood is located to the west across Hesperian Boulevard.

The applicant proposes to deconstruct several buildings and remove several trees and build a storage facility. It would include a two-story manager's office, and an apartment and parking area located near Hesperian Boulevard. A single-story U-shaped building would be located around the perimeter of the property encompassing a three-story building located in the center of the property. A 24-foot-wide driveway would separate the buildings and provide access to the storage units.

All uses in the industrial district that abut properties zoned for agricultural, open space, commercial, and residential uses or mobile home parks are required to obtain approval of an administrative use permit. This requirement allows the City to evaluate whether the proposed use is in maximum harmony with the adjacent uses.

The developer and staff agree that a self-storage use is a low impact use and would be a good transition use between industrial and residential uses. However, the developer is asking for a variance to construct the property line where a 20-foot setback is required. It is staff's opinion

that the development should respect the setback required by the Zoning Ordinance that was designed to provide adequate separation for the neighboring residents.

The developer contends that the 10-foot high building on the property line would be similar to a wall along the property line. However, this would put the industrial use right against the residential property line. Staff is recommending that the developer install an eight-foot high decorative masonry wall on the property line and provide the 20-foot landscaped setback. The setback would provide more light and air for the residents, and trees planted within the landscaped area would create a more aesthetically pleasing buffer between the two uses.

The developer offered the adjacent residents \$1,000 to be used to enhance the landscaping in their own rear yards. This solution puts the responsibility of landscaping enhancement on the residents, thereby reducing their already small rear yards and there is no assurance that the funds would be used accordingly. The developer should bear the responsibility of the installation and maintenance of the required buffer. The property is large enough for the developer to maintain a 20-foot setback from the mobile home park and construct one or two-story buildings on the remainder of the site.

In order for the Planning Commission to approve the variance, the Zoning Ordinance requires these three finding be made:

- There are special circumstances applicable to the property including size, shape, topography, location, or surroundings, or other physical constraints.
- Strict application of the Zoning Ordinance deprives such property of privileges enjoyed by other property in the vicinity under the same zoning classification.
- The variance does not constitute a grant of a special privilege inconsistent with the limitations upon other properties in the vicinity and zone in which the property is situated.

It is staff's opinion that the property does not possess any special circumstances as it is a flat rectangular parcel without any physical constraints. The City has not issued a variance to allow an industrial building to be located on a property that abuts a mobile home park; therefore, the developer would not be deprived of a privilege enjoyed by others. By granting this variance the project would be receiving a special privilege inconsistent with the limitations put upon other properties in this vicinity as no other industrial buildings are on a property line adjacent to other mobile home parks. For these reasons staff cannot support the proposed variance.

Neighborhood Input

Prior to filing an application with the City, the developer presented two plans to the adjacent mobile home residents. "Site Plan A" was designed with a three-story building at the 20-foot setback line; "Site Plan B" is the plan the applicant submitted for processing to the Planning Commission. The applicant encouraged the residents to support "Site Plan B" and, in exchange, the developer offered the residents:

- 1. Construction of a 10-foot concrete fence (building on property line).
- 2. A \$1,000 landscaping allowance.
- 3. Free use of a storage unit for one year.
- 4. Limiting customer access from 7:00 am to 7:00 pm.
- 5. Moving the three story main building to a 45-foot setback.

With the incentives, the developer was able to obtain ten letters of support (see Exhibit C). It is staff's opinion that neither option is appropriate. A more acceptable design would include a two-story building setback 20 feet from the common property line to minimize the overbearing presence on the adjacent residents.

ENVIRONMENTAL REVIEW:

The proposed project is statutorily exempt from the California Environmental Quality Act (CEQA) guidelines, pursuant to Section 15270 (a), Projects that are disapproved.

PUBLIC NOTICE:

On June 1, 2005, a notice of the application submittal was mailed to every property owner and occupant within 300 feet of the property as noted on the latest assessor's records. There were no responses received from that notice. On September 8, 2005 a notice of public hearing was mailed to the same owners and occupants. At the time the report was prepared no responses have been received.

CONCLUSION:

The property does not possess any special circumstances as it is a flat rectangular parcel without any physical constraints. By granting this variance, the project would be receiving a special privilege inconsistent with the limitations put upon other properties in the Industrial District. Staff recommends that the Planning Commission deny the application. Should the Planning Commission support the variance request, CEQA review would need to be conducted and this matter would need to be returned with the appropriate findings and conditions of approval.

Prepared by:

Tim R. Koonze

Assistant Planner

Recommended by:

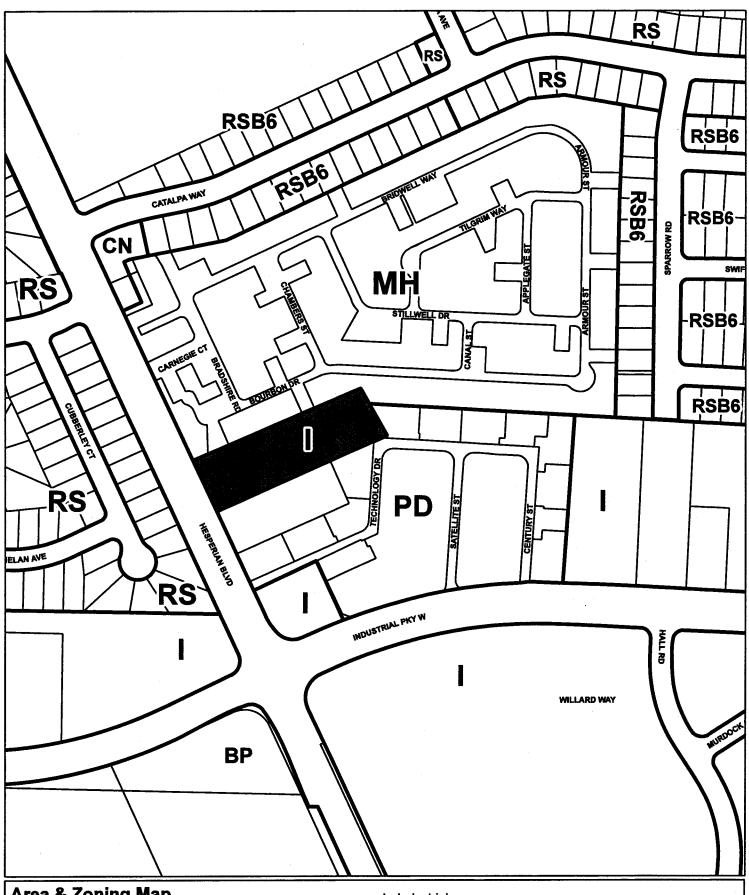
Richard Patenaude, AICP

Principal Planner

Attachments:

- A. Area Map
- B. Findings for Denial
- C. Letters from mobile home park residents Plans

Koonge



Area & Zoning Map

PL-2005-249 VAR-2005-250

Address: 28410 Hesperian Boulevard Applicant: Enea Properties Company, LLC Owner: Enea Properties Company, LLC



I - Industrial

CN - Neighborhood Commercial

MH - Mobile Home Park

PD - Planned Development

RS - Single Familiy Residential (Min. Lot Size - 4,000 Sq. Ft.) RSB6 - Single Family Residential (Min. Lot Size - 6,000 Sq. Ft)

CITY OF HAYWARD PLANNING DIVISION

September 22, 2005

Use Permit No. PL-2005-0249 / Variance No. PL-2005- 0250 - St. Michaels Investment, L.P. ETAL (Applicant/Owner) - Request to Construct a Public Self Storage Facility With a Variance to Construct a Building on a Property Line Abutting a Mobile Home Park where a 20-Foot Yard is Required

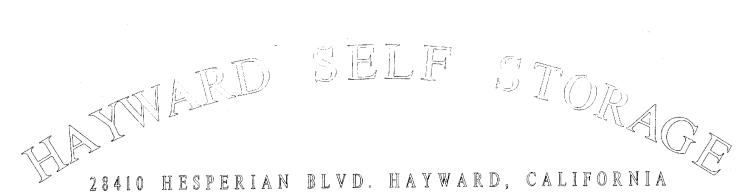
The Project is Located at 28410 Hesperian Boulevard in an Industrial Zoning District

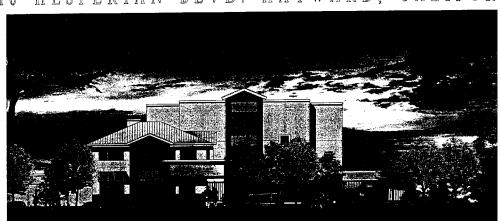
FINDINGS FOR DENIAL

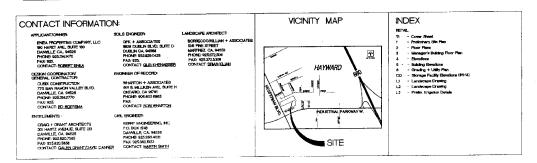
- A. Administrative Use Permit PL 2005-0249, will have no significant impact on the environment, cumulative or otherwise, and the project reflects the City's independent judgment and is statutorily exempt from CEQA review under Section 15270 (a), Projects Which are Disapproved.
- B. There are no special circumstances applicable to the property in that the lot is a large rectangular flat parcel typical of industrial lots in Hayward.
- C. Strict application of the Zoning Ordinance does not deprive such property of privileges enjoyed by other industrial properties in Hayward in that a variance to allow industrial buildings on property lines common with residential use are not common where the property is of sufficient size to accommodate a design without a variance.
- D. The variance would constitute a grant of a special privilege inconsistent with the limitations upon other industrial properties in Hayward in that a variance to allow industrial buildings on property lines common with residential use are not common where the property is of sufficient size to accommodate a design without a variance.

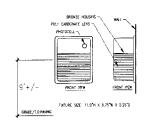
ATTACHMENT C IS AVAILABLE FOR VIEWING IN THE PLANNING DEPARTMENT UPON REQUEST

OUE TO THE SIZE AND COLOR OF THE COMPUTER RENDERINGS, IT HAS BEEN ATTACHED AS A SEPARATE LINK



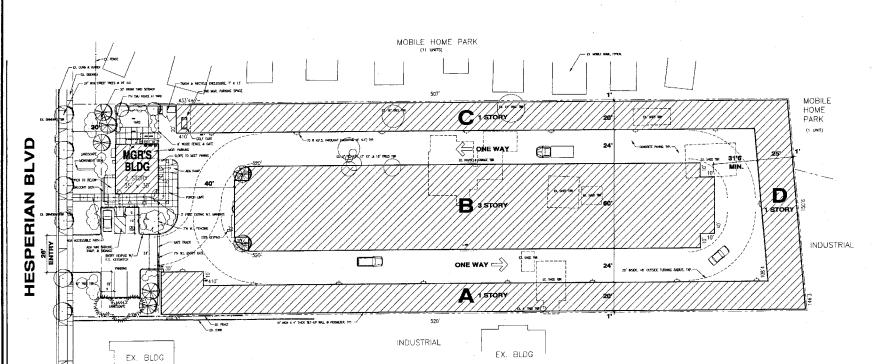






SITE LIGHTING DETAIL

NOTE: SITE LIGHTING IS AS INDICATED ON SHEETS 1 AND 5



SITE PLAN

PROPOSED SELF STORAGE 28410 HESPERIAN BLVD. HAYWARD, CA DEVELOPER: ENEA PROPERTIES



PLANNING DATA SUMMARY

1.78 ACRES 77,536 S.F.

AGRES 77,536 S.F.
463-0025-015-02
INDUSTRIAL DIST. (I)
2N / 5N
51 / R3
82,913 S.F.
1 20,00 S.F.
T) 20,813 S.F.
T) 60,000 S.F.

1 : 1.07 2 COVERED (MGR) + 5

80,813 S.F. 65,763 S.F. 833

79.0 S.F. 54.0%

SITE AREA
ASSESSOR'S PARCEL NUMBER
CURRENT ZONING
TYPE OF CONSTRUCTION (STORAGE/MOR'S BLDG)
OCCUPANCY TYPE (STORAGE/MOR'S BLDG)

11. SITE COVERAGE (FOOTPRINT = 41,863 SF)
12. FLOOR AREA RATIO
13. PARKING PROMOED AT ENTRY

7. GROSS STORAGE BLDGS.
8. NET RENTABLE
9. TOTAL NUMBER OF UNITS
10. AVERAGE UNIT SIZE

COCUPANCY ITPS: (STORMAR)
TOTAL BULLOUT

MANAGER'S BLDG. (2 STORY, AFES, 1,050 SF FCOTPRINT)
BLGG A/D/C (1 STORY, AFES, 20,813 SF FOOTPRINT)
BLGG B (3 STORY, AFES, 20,000 SF FCOTPRINT)

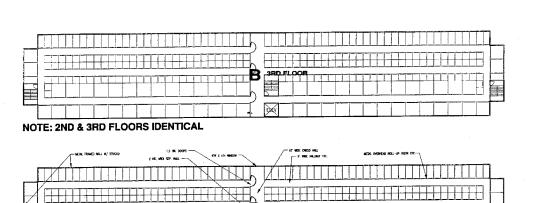
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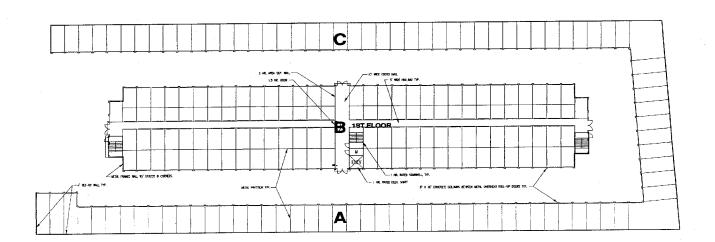
Cubix Construction Company Lease No. 14402 778 See Reason Velly Block Demos (1953) 5144777 PAX (2953) 3144771



PROPOSED SELF STORAGE 28410 HESPERIAN BLVD HAYWARD, CA PRELIMINARY SITE PLAN

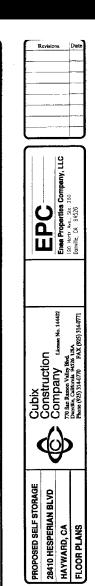




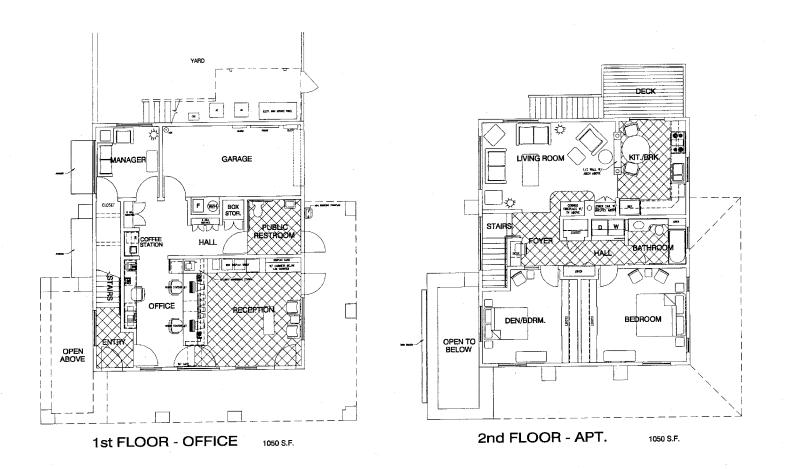


FLOOR PLANS - STORAGE BLDGS



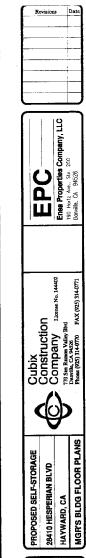




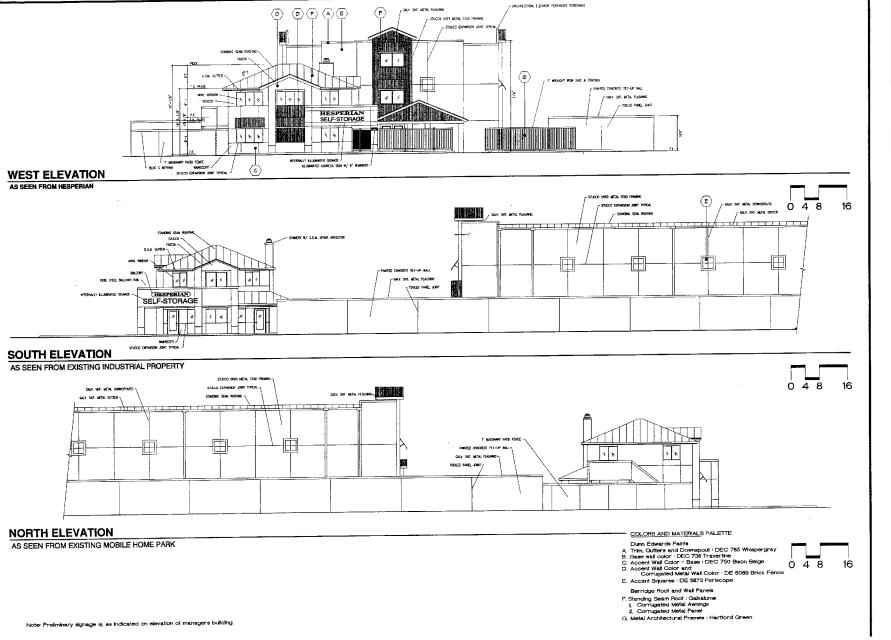


MANAGER'S BLDG FLOOR PLANS









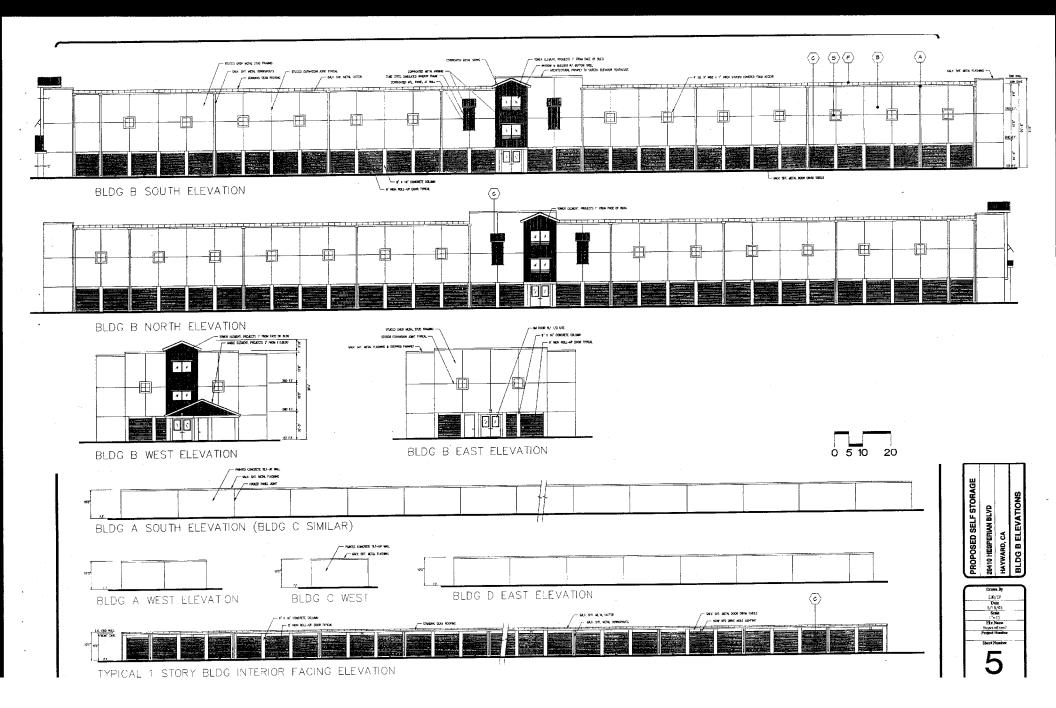
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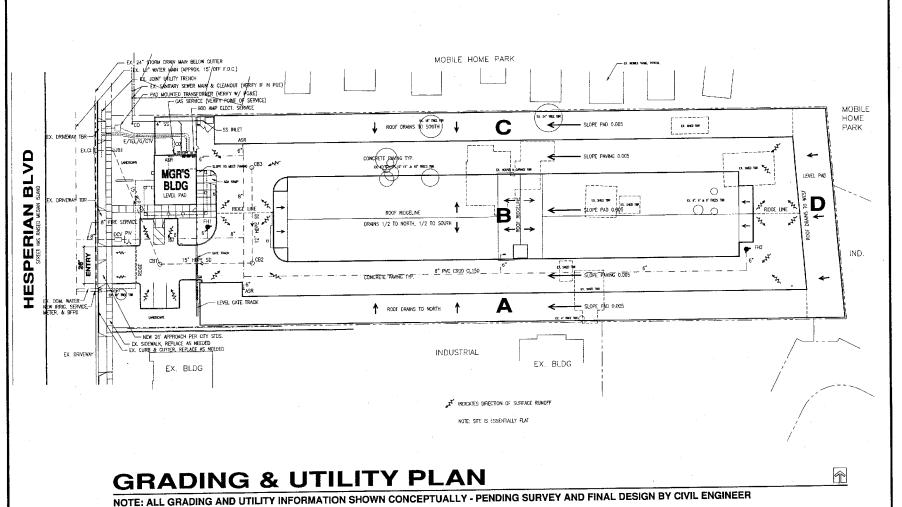
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License No. 144402 Cubix Construction

PROPOSED SELF-STORAGE
28410 HESPERIAN BLVD
HAVWARD, CA
PROJECT ELVATIONS

Date 5/18/U5 Scale 1/8" = 1 File Name HopwordEnea? Project Namber

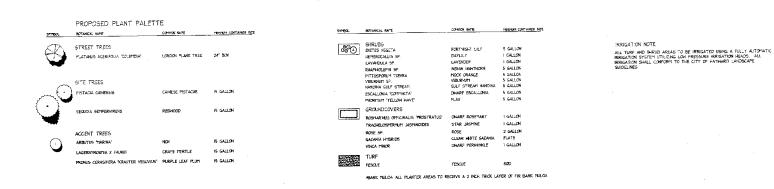


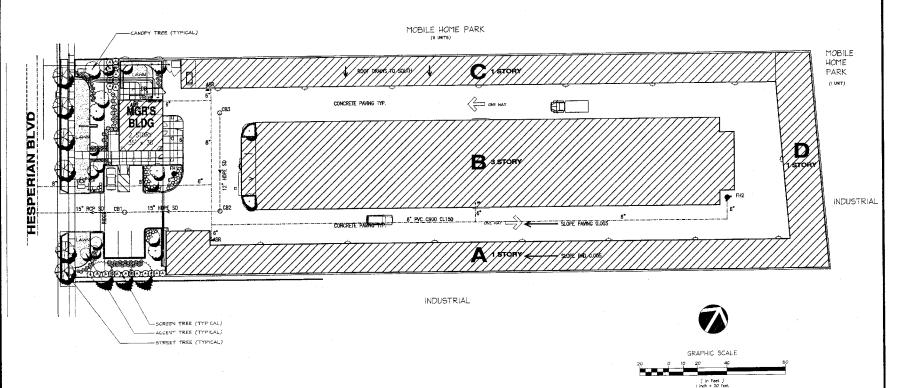


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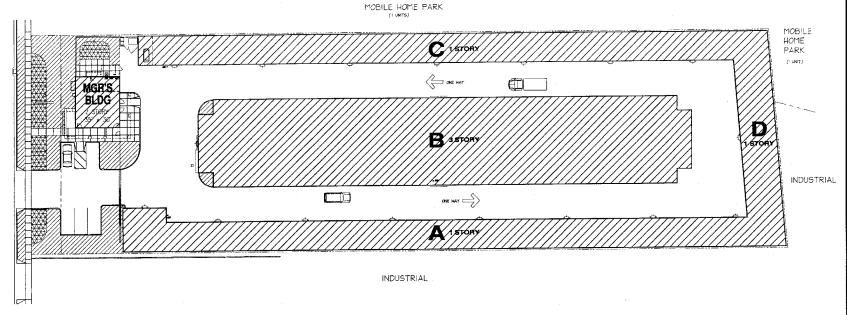


Cubix Construction Company Lense No. 14402 TOS ST. DESCO VIGINATION OF COST (15A) Posse (925) 3144770 FAX (925) 3144771



PHOPOSED SELF STORAGE 28410 HESPERIAN BLVD HAYWARD, CA PREMINARY LANDSCAPE PLAN





IRRIGATION DESIGN CRITERIA:

LALL PLANTING AREAS SHOUN WILL BE COMMONLY MAINTAINED BY THE OWNER AND IRRIGATED BY AN AUTOMATIC IRRIGATION SYSTEM.

2. IRREGATION SYSTEMS UILL BE PERMANENT BELOW GROUND AUTOMATED SYSTEMS ADECIDATE FOR THE ESTABLISHMENT AND MAINTENACE OF ALL PLANT MATERIAL, THESE SYSTEMS WILL BE INSTALLED AS SOON AS PRACTICAL AFTER GRADING AND PRIOR TO PLANT MATERIAL INSTALLATION AND HYDROGEOPMA.

3. ALL TURF, TREE, SHRUD AND GROUNDCOVER AREAS WILL BE IRRIGATED BY A PERMANENT, AUTOMATIC, INDERGREADEN PROSENT STSTEN ALL AREAS WILL BE REMIGATED BY LOW PRECIPITATION FOR STSTEN SHRUD, HEADS, TURF, TREE, SHRUD, AND ORCODO COVER AREAS SHALL BE ON SCHEMATE VALVES ACCORDING TO PLANT WINTER REGISTERS SHALL BE ON

4, ALL IRRIGATION SYSTEMS SHALL BE DESIGNED, MAINTAINED AND MANAGED TO MEET OR EXCEED MINIMUM EFFICIENCY.

5. ALL IRRIGATION EQUIPMENT SHALL BE SCREENED APPROPRIATELY FROM YIEU IN PUBLIC APEAS.

6. THE FINAL IRRIGATION PLAN SHALL ACCURATELY AND CLEARLY IDENTIFY:

A) LOCATIONS AND SIZES OF WATER POINTS OF CONNECTION.

B) LOCATION, TYPE AND SIZE OF ALL, COMPONENTS OF THE IREGISATION SYSTEM, INCLUDING AUTOMATIC CONTROLLERS MAIN AND LATERAL LINES, YALVES, SPRINKLER HEADS, RAIN SUITCHES, AND QUICK COUPLERS.

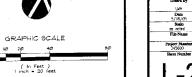
C) STATIC MATER PRESSURE AT THE POINTS OF CONNECTION.

D) FLOU RATE (GALLONS PER HINITE) REMOTE CONTROL VALVE SIZE, AND DESIGN OPERATING FRESSURE (PS)) FOR EACH STATION

1, NEW IRRIGATION WATER METER TO BE NOTALL AS PART OF LANDSCAPE IMPROVEMENTS, LOCATION TO BE DETERMINED.

RRIGATION ZONE LEGEND:





Revisions

Company, LLC

Enea Properties C 190 Hartz Ave., Ste. 2 Danville, CA 94526 PC

Cubix Construction Company Lieus TASSER Removeder Bridge Bridge Dawrite, California 49485 Usa, Phone (925) 314-0770 FAX (9

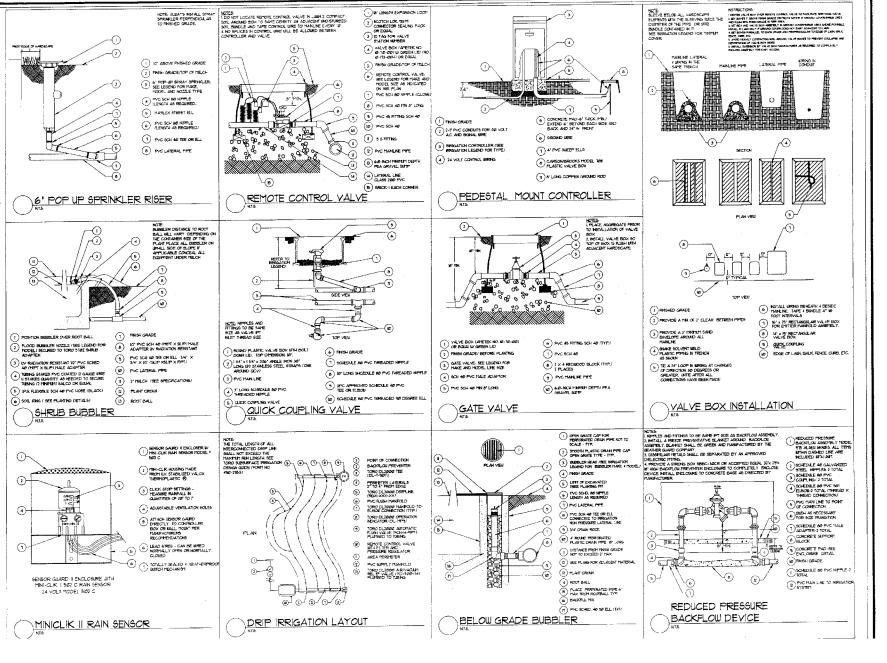
28410 HESPERIAN BLVD HAYWARD, CA PROPOSED SELF STORAGE

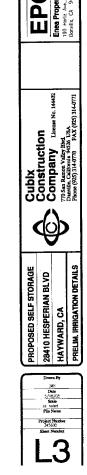


6 - IZ! POP-UP SPRAY HEADS FOR SHRUBS AND GROUNDCOVER AREASI.

LOW YOU'ME BUBBLERS FOR TREES AND LARGE SHRUBS MASSES.

4' POP-UP SPRAY HEADS FOR TURF AREAS





Revisions

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Company, L

